

GREATER MANCHESTER HOUSING PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY

DATE: Thursday, 11th June, 2020

TIME: 10.00 am

VENUE: Microsoft Teams Meeting

AGENDA

1. APOLOGIES

2. APPOINTMENT OF CHAIR 2020/21

To Appoint a Chair for the municipal year.

3. APPOINTMENT OF VICE CHAIR 2020/21

To appoint a Vice Chair for the municipal year.

4. MEMBERSHIP FOR 2020/21

To detail those Members appointed to the committee, and provide a quick reference point.

Members

Councillor John Walsh, Bolton, (Conservative)
 Councillor Martin Hayes, Bury, (Labour)
 Councillor Dorothy Gunther, Bury, (Conservative)
 Councillor Mandie Shilton-Godwin, Manchester, (Labour)
 Councillor Jon-Connor Lyons, Manchester, (Labour)
 Councillor Barbara Brownridge, Oldham, (Labour)
 Councillor Linda Robinson, Rochdale, (Labour)
 Councillor Janet Mobbs, Stockport, (Labour)
 Councillor Charles Gibson, Stockport, (Lib Dem)
 Councillor Sharmina August, Salford (Labour)
 Councillor Mike Glover, Tameside, (Labour)
 Councillor Liam Billington, Tameside, (Conservative)
 Councillor Kevin Procter, Trafford, (Labour)
 Councillor Amy Whyte, Trafford, (Labour)
 Councillor Fred Walker, Wigan, (Labour)

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

Please note that this meeting will be livestreamed via www.greatermanchester-ca.gov.uk, please speak to a Governance Officer before the meeting should you not wish to consent to being included in this recording.

5. MEMBERS CODE OF CONDUCT 1 - 14

To remind Members of their obligations under the GMCA Members Code of Conduct.

6. ANNUAL DECLARATION OF INTEREST FORM

To remind Members to complete an annual declaration of interest form which will be published on the GMCA website.

7. TERMS OF REFERENCE 15 - 20

To note the Committee's Terms of Reference.

ORDINARY BUSINESS

8. DECLARATION OF INTERESTS 21 - 24

To receive any Member's declarations of interest in relation to any item on the agenda. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the Governance & Scrutiny Officer at the start of the meeting.

9. MINUTES OF THE MEETING HELD 13 FEBRUARY 2020 25 - 30

To consider the approval of the minute of the meetings held on 13th February 2020.

10. GM BUS CONSULTATION

PAPER TO FOLLOW

11. WORK PROGRAMME 31 - 32

Report of Joanne Heron, Statutory Scrutiny Officer, Governance & Scrutiny Team, GMCA

12. DATES OF FUTURE MEETINGS

For Members to agree the proposed dates and times for forthcoming meetings of this Committee

Thursday 9th July 2020
Thursday 10th September 2020
Thursday 8th October 2020
Thursday 12th November 2020
Thursday 10th December 2020
Thursday 14th January 2021
Thursday 4th February 2021
Thursday 11th March 2021

- The Contact Officer for this agenda is Matt Berry, Governance & Scrutiny, GMCA ☎ 0161 778 7009 ✉ matt.berry@greatermanchester-ca.gov.uk.
- The Statutory Scrutiny Officer is Joanne Heron ☎ 0161 778 7009 ✉ joanne.heron@greatermanchester-ca.gov.uk
- If any Members require advice on any agenda item involving a possible declaration of interest, which could affect their ability to speak or vote are advised to contact Matt Berry 24 hours in advance of the meeting.
- Please note that this meeting will be livestreamed (except where confidential or exempt information is being considered).
- Please note: Due to the current COVID-19 Pandemic, we are currently unable to provide hard copies of papers for all GMCA meetings.

This agenda was issued on 3rd June 2020 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU

This page is intentionally left blank

Housing Planning and Environment Overview & Scrutiny Committee

Date: 11 June 2020

Subject: Code of Conduct and Register of Interests

Report of: Joanne Heron, Statutory Scrutiny Officer, GMCA

1. PURPOSE OF REPORT

- 1.1 To remind Members that the GMCA's Member Code of Conduct sets out high expectations with regard Members' conduct. As Members of the GMCA's overview and scrutiny committees are co-opted on to a GMCA Committee the GMCA's code applies to them when they are acting in this capacity.

2. RECOMMENDATIONS

- 2.1 Members are asked to note the GMCA's Member Code of Conduct (Appendix A) and to complete an annual register of interest form (Appendix B).

3. CONTACT OFFICERS

- 3.1 joanne.heron@greatermanchester-ca.gov.uk 0161 778 7009.
-

The following is a list of the background papers on which this report is based in accordance with the requirements of Section 100D(1) of the Local Government Act 1972. It does not include documents, which would disclose exempt or confidential information as identified by that Act.

None.

The above papers and documents may be inspected during normal office hours at GMCA, Churchgate House, 56 Oxford Street, Manchester M1 6EU.

This page is intentionally left blank

SECTION A: CODE OF CONDUCT FOR MEMBERS

Part 1 General Provisions

1 Introduction and Scope

- 1.1** The Greater Manchester Combined Authority is determined to promote and maintain high standards of conduct by its Members, Co-opted Members and those councillors from Greater Manchester's districts appointed to roles in which they act on behalf of the GMCA. The GMCA has adopted a Code of Conduct for Members in line with its obligations under section 27(2) of the Localism Act 2011.
- 1.2** This Code mandatorily applies to those acting as Members of the GMCA (including the Mayor and Substitute Members), voting Co-opted Members of the GMCA's committees or Appointed Members of Joint Committees, and references to "official capacity" are to be construed accordingly.
- 1.3** Compliance with this Code is a statutory requirement for those identified in paragraph 1.2. To promote good governance the GMCA strongly recommends voluntary compliance with the Code by non-voting Co-opted Members of the GMCA's committees and by elected members from Greater Manchester's ten districts when they otherwise act for or represent the GMCA. Where a member is only subject to the Code through voluntary compliance (as described in this paragraph) they will not in law be subject to the statutory obligations relating to member conduct under Chapter 7, Part 1 of the Localism Act 2011 nor can the conduct of such a member, insofar as it concerns that member's GMCA role, amount to any of the criminal offences referred to in this Code. However, the conduct of a member who has agreed to voluntarily be subject to the Code may be considered under the GMCA's arrangements for determining whether a member has breached the Code.
- 1.4** In this Code – 'meeting' means any meeting of:
- the GMCA; or
 - any of the GMCA's Committees or Sub-Committees, Joint Committees or Joint Sub-Committees.
- 1.5** This Code does not have effect in relation to a member's conduct other than where it is in that member's official capacity.
- 1.6** This Code will be reviewed every two years by the GMCA's Standards Committee or earlier if required by a change in legislation.

2 General Principles

- 2.1 The Code and the associated guidance are based on the following general principles.
- 2.2 Members must behave according to the highest standards of personal conduct in everything they do when acting as a Member or voting Co-opted Member (or in the case of those voluntarily subject to compliance with the Code in accordance with paragraph 1.3 above, where they are otherwise acting on behalf of the GMCA). They must observe the following principles of conduct, some of which are set out in law. The seven principles of Standards in Public Life known as the Nolan Principles underpin the provisions of the GMCA's Code of Conduct for Members. They are set out in paragraphs 2.3 to 2.9 below.
- 2.3 **Selflessness:** holders of public office should act solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.
- 2.4 **Integrity:** holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.
- 2.5 **Objectivity:** in carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.
- 2.6 **Accountability:** Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.
- 2.7 **Openness:** Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.
- 2.8 **Honesty:** holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.
- 2.9 **Leadership:** holders of public office should promote and support these principles by leadership and example.
- 2.10 Where those covered by this Code act as a representative of the GMCA:
 - (a) on another relevant authority, they must, when acting for that other authority, comply with that other authority's code of conduct; or

- (b) on any other body, they must comply with this Code, unless it conflicts with any other lawful obligations to which that other body may be subject.

2.11 It is an individual's responsibility to comply with this Code. Failure to do so may result in a sanction being applied by the GMCA. A failure by a Member coming within the scope of paragraph 1.2 above to declare a Disclosable Pecuniary Interest may result in a criminal conviction and an unlimited fine and/or disqualification from office for a period of up to 5 years.

3 General Obligations for Members

3.1 You must not:-

- a. Do anything which may knowingly cause the GMCA to breach the Equality Act 2010;
- b. Bully or be abusive to any person;
- c. Intimidate or attempt to intimidate any person who is or is likely to be:
 - a complainant
 - a witness, or
 - involved in the administration of any investigation or proceedings, in relation to an allegation that a Member (including yourself) has failed to comply with the GMCA's Code of Conduct; or
- d. do anything which compromises or is likely to compromise the impartiality of those who work for, or on behalf of, the GMCA.

3.2 You must not:

- a. Disclose information given to you in confidence by anyone, or information acquired by you which you believe, or ought reasonably to be aware, is of a confidential nature, except where:
 - i. You have the consent of a person authorised to give it;
 - ii. You are required to do so by law;
 - iii. The disclosure is made to a third party for the purpose of obtaining professional advice, provided that the third party agrees not to disclose the information to any other person; or
 - iv. the disclosure:
 - is reasonable and in the public interest; and
 - is made in good faith and in compliance with the reasonable requirements of the GMCA; or
- b. prevent another person from gaining access to information to which that person is entitled by law.

3.3 You must not conduct yourself in such a way which could reasonably be regarded as bringing your office or the GMCA into disrepute.

3.4 You:

- a. must not use or attempt to use your position as a Member improperly to confer on or secure for myself or any other person, an advantage or disadvantage; and
- b. must, when using or authorising the use by others of the resources of the GMCA:
 - act in accordance with the GMCA's reasonable requirements;
 - ensure that such resources are not used improperly for political purposes (including party political purposes); and
- c. must have regard to any applicable Local Authority Code of Publicity made under the Local Government Act 1986.

3.5 When reaching decisions on any matter you must have regard to any relevant advice provided to you by:

- a. The GMCA's Treasurer (section 73 officer); or
- b. The GMCA's Monitoring Officer

where that officer is acting pursuant to his or her personal statutory duties.

3.6 You must give reasons for all decisions in accordance with any statutory requirements and any reasonable additional requirements imposed by the GMCA.

LOCALISM ACT 2011
GREATER MANCHESTER COMBINED AUTHORITY
(GMCA)
CODE OF CONDUCT FOR MEMBERS

**REGISTER OF MEMBERS' AND SUBSTITUTE MEMBERS' DISCLOSABLE
PECUNIARY INTERESTS (IN ACCORDANCE WITH SECTIONS 30 AND 31 OF THE
LOCALISM ACT 2011 AND THE RELEVANT AUTHORITIES (DISCLOSABLE
PECUNIARY INTERESTS) REGULATIONS 2012 (S.I. 2012 No. 1464)), AND
MEMBERS' AND SUBSTITUTE MEMBER'S PERSONAL INTERESTS IN
ACCORDANCE WITH PARAGRAPH 2.1 OF THE GMCA'S CODE OF CONDUCT FOR
MEMBERS**

I, _____

Member of the GMCA's Overview and Scrutiny Committee give notice that I have set out at PART 1 below under the appropriate heading the disclosable personal interests that I am required to notify to the GMCA's Monitoring Officer in accordance with Sections 30 and 31 of the Localism Act 2011 and The Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012 and/or by virtue of Rule 16 of the GMCA's Procedure Rules and that I have set out at PART 2 below the personal interests which I am required to notify to the GMCA's Monitoring Officer under Paragraphs 7.1 and 7.2 of the Code of Conduct for Members adopted by the GMCA at its meeting on the 27 July 2012 and have put 'NONE' where I am not required to notify any disclosable personal interests or personal interests under any heading.

I am aware that in accordance with Section 30(3) of the Localism Act 2011, I am required to notify at PART 1 both my own disclosable personal interests and also any disclosable personal interests of

- (i) my spouse or civil partner,
 - (ii) a person with whom I am living as husband and wife, or
 - (iii) a person with whom I am living as if we were civil partners
- ("my Partner"), where I am aware that my Partner has the disclosable personal interest.

PART 1

DISCLOSABLE PECUNIARY INTERESTS

1. ANY EMPLOYMENT, OFFICE, TRADE, PROFESSION OR VOCATION CARRIED ON FOR PROFIT OR GAIN.

Member	Partner

NB: You need to include details of any employment or business in which you or your Partner are engaged. Employees should give the name of their employer. You should give the name of any company of which you or your Partner are a partner or remunerated director. Where you or your Partner hold an office, give the name of the person of the body which appointed you or your Partner (in the case of a teacher in a maintained school – the local education authority; in the case of an aided school – the school’s governing body)

2. SPONSORSHIP

--

NB You must declare any payment or provision of any other financial benefit (other than from the GMCA) made or provided to you in respect of any expenses incurred by you in carrying out your duties as a Member / Substitute Member of the GMCA, or towards your election expenses, within the period of 12 months ending with the day on which you give your notification to the GMCA’s Monitoring Officer for the purposes of Section 30(1) of the Localism Act 2011 and/or by virtue of Rule 18 of the GMCA’s Procedure Rules. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

3. CONTRACTS WITH THE GMCA

Member	Partner

NB You should describe all contracts of which you are aware, which are made between the GMCA and

- (i) either yourself or your Partner or*
- (ii) a body in which you or your Partner have a beneficial interest (being a firm in which you or your Partner is a partner, or a body corporate of which you or your Partner is a director, or in the securities of which you or your partner have a beneficial interest),*

which are not fully discharged and which are contracts under which goods or services are to be provided or works are to be executed.

Please note that the reference to “securities” means “shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

4. LAND IN THE AREA OF THE GMCA

Member	Partner

*You should include any land (including houses, buildings or parts of buildings and any interests as mortgagee) within the GMCA’s boundaries in which you or your Partner, either alone or jointly, have a proprietary interest for your or your Partner’s benefit. You should give the address or brief description to identify it. **If you live within the GMCA’s boundaries you should include your home under this heading** either as owner, lessee or tenant. You should also include any property from which you or your Partner receive rent, or of which you or your Partner are the mortgagee.*

5. LICENCES TO OCCUPY LAND

Member	Partner

NB You should include any land (including buildings or parts of buildings) within the GMCA's boundaries which you or your Partner have a right to occupy for 28 days or longer (either alone or jointly with others). You should give the address or a brief description to identify it.

6. CORPORATE TENANCIES

Member	Partner

[NB You should list here any tenancies of properties of which you are aware, where the landlord is the GMCA and the tenant is a body in which you or your Partner have a beneficial interest (being a firm in which you or your Partner is a partner, or a body corporate of which you or your Partner is a director, or in the securities of which you or your partner have a beneficial interest).

Please note that the reference to "securities" means "shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

7. SECURITIES

Member	Partner

NB You should list here any beneficial interest of you or your Partner in securities of a body where –

- (a) that body (to your knowledge) has a place of business or land within the GMCA's boundaries; and
- (b) either –
 - (i) the total nominal value of the securities held by you or your Partner exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you or your Partner has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

Please note that the reference to "securities" means "shares, debentures, debenture stock, Loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society

PART 2

PERSONAL INTERESTS

1. BODIES TO WHICH YOU ARE APPOINTED OR NOMINATED BY THE GMCA

NB You should record here details of your **position of general control or management**, in any –

- *Body to which you have been appointed or nominated by the GMCA as its representative.*

2. INTERESTS IN CHARITIES, SOCIETIES AND OTHER BODIES

NB You should record here details of your **position of general control or management**, in any –

- *Public authority or body exercising functions of a public nature;*
- *Company, industrial and provident society, charity, or body directed to charitable purposes. (Freemasons should include here membership of the Masonic Grand Charity)*
- *Body whose principal purposes include the influence of public policy, including party associations, trade union or professional association.*

3. GIFTS AND HOSPITALITY

You should list here any person from whom you have received a gift(s) or hospitality with an estimated value of at least £100 (including multiple gifts and/or hospitality with an aggregate value of at least £100 from the same person). You should provide a description of the gift(s) or hospitality and the person you believe to be the source of the gift(s) and hospitality (including accumulative gifts and/or hospitality).

You should list any such gifts or hospitality which you have received within whichever is the shortest of the period of 3 years or the period since you were first elected as a Member / Substitute Member of the GMCA.

I recognise that it can be a CRIMINAL OFFENCE under Section 34 of the Localism Act 2011 to:-

- i) fail to comply with the obligation to notify the GMCA's Monitoring Officer of any disclosable pecuniary interests as required by Section 30(1) of the Localism Act 2011;**
- ii) provide information in relation to disclosable pecuniary interests that is materially false or misleading, and**
- iii) fail to comply with the obligation to notify the GMCA's Monitoring Officer of any further disclosable pecuniary interests that require notification in accordance with Sections 30(2) and 30(3) of the Localism Act 2011.**

I authorise this information to be made available in the GMCA's Public Register of Member's / Substitute Member's Interests which will be published on the GMCA's website as required by Section 29(6)(b) of the Localism Act 2011.

Signed:

Date:

OFFICE USE ONLY

RECEIVED

Signed GMCA

Date

GMCA OVERVIEW AND SCRUTINY COMMITTEES' ROLE AND PURPOSE AND TERMS OF REFERENCE

Greater Manchester recognises that its ways of working and formal governance need to support transparent and publicly accountable decision-making. Effective Scrutiny is even more important in the light of the new powers that devolution brings.

In a Mayoral combined authority like Greater Manchester, there are three points of power and accountability.

- The directly elected Mayor exercising mayoral functions;
- The Combined Authority (GMCA), consisting of the 10 GM local authority Leaders and the directly elected Mayor acting collectively;
- The GMCA's overview and scrutiny committees, holding both of the above to account.

Ultimately, all three of these sets of people are accountable to local people. An effective scrutiny function is a key part of this decision-making process.

The GMCA has established three thematic overview and scrutiny committees. The overarching purpose of these new structures is to improve the quality of decisions made by the GMCA and the elected Mayor. The committees will do this by:



- reviewing the work and decisions of the GMCA and the elected Mayor, and
- by acting as a critical friend in the development of policy and new work streams.

GM's three scrutiny committees are:

- Corporate Issues and Reform (GMCA as a corporate entity & public sector reform)
- Economy, Business Growth and Skills
- Housing, Planning and Environment (including transport and regeneration)

This structure gives the GMCA's scrutiny function more capacity to respond and contribute to the increased volume and variety of work flowing through the new Mayoral GMCA and this structure also meets legislative requirements.¹

¹ Schedule 5A of the Local Democracy Economic Development and Construction Act 2009 and the Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017.

<p>Membership</p> 	<ul style="list-style-type: none"> • Fifteen members for each overview and scrutiny committee, appointed annually by the GMCA. • At least one member from each of GM’s ten Constituent Councils. • Membership must reflect (as far as reasonably practicable) the political balance of the whole GMCA area. • The GMCA will have regard to any nominations made by Constituent Councils. • Members of the GMCA (including a Substitute Member) or an Assistant Portfolio Holder may not be a member of an overview and scrutiny committee. • Substitute members are allowed from the pool of nominations received from the Constituent Councils and appointed at the meeting of the GMCA.
<p>Chair</p> 	<p>Each overview and scrutiny committee will appoint its own chair, who must be a member of one of the Constituent Councils who is an ‘appropriate person’. An appropriate person is:</p> <ol style="list-style-type: none"> A person who is not a member of a registered political party of which the Mayor is a member; or, If the Mayor is not a member of a registered political party, a person who is not a member of the registered political party who has the most representatives on the GMCA; or, If the Mayor is not a member of a registered political party and two or more parties have the same number of representatives, a person who is not a member of any of those parties. <p>These requirements also apply to the Chairing of any of the sub committees established.</p>
<p>Quorum</p>	<ul style="list-style-type: none"> • Two-thirds, that is ten committee members must be present for a meeting to be quorate. • The two thirds requirement also applies to sub committees.
<p>Voting</p>	<ul style="list-style-type: none"> • Each member of the overview and scrutiny committee to have one vote and no member is to have a casting vote. • Whenever a vote is taken at a meeting it shall be by a show of hands, and voting can be recorded at the request of members present at the meeting.

Terms of Reference



The GMCA's overview and scrutiny committees' role and function is as follows:

1. To **review or scrutinise decisions made, or other actions taken** by:
 - i. the GMCA, including decisions delegated to officers and committees of the GMCA;
 - ii. the Mayor in the exercise of general functions (but not Police and Crime Commissioner functions) including decisions delegated to officers, to the Fire Committee or to other members of the GMCA.
2. To **make reports or recommendations** to the GMCA or the Mayor (general functions only) concerning the discharge of their functions that are the responsibility of the GMCA.
3. To **make reports or recommendations** to the GMCA or the Mayor on matters that affect the GMCA's area or the inhabitants of the area.
4. To **Call-In** decisions made by the GMCA or the Mayor (general functions only). Decisions that have been delegated by the GMCA or the Mayor to other committees or officers (or by the Mayor to another member of the GMCA) may also be called-in. If a scrutiny committee does call a decision in they can:
 - i. **Direct that a decision is not to be implemented** while it is under review or scrutiny by the overview and scrutiny committee; and,
 - ii. **Recommend that the decision be reconsidered.**
5. To **establish formal sub committees or informal task and finish groups** if they wish.

Who Can Refer Matters to the GMCA'S Overview and Scrutiny Committees?

- A member of the overview and scrutiny committee
- A member of the GMCA, including the Mayor
- A member of a constituent council






Who Must Attend Meetings of the GMCA'S Overview and Scrutiny Committees?

- Members (including the Mayor and the Deputy Mayor) or officers of the GMCA must attend meetings, if invited, to answer questions.
- Other people may be invited to attend meetings of the overview and scrutiny committee, but are not obliged to attend.

Access to Information Requirements

- Combined Authorities' decision-making is covered by Access to Information requirements, which means that 28 clear days' notice has to be given before a key decision can be taken (unless the general exception or special urgency rules apply).
The Register of Key Decisions enables the scrutiny committees to keep abreast of major decisions that are going to be taken by the GMCA, the

	<p>Mayor or decisions that have been delegated to officers (or by the Mayor to other members of the GMCA). https://democracy.greatermanchester-ca.gov.uk/ieListDocuments.aspx?CIId=386&MIId=4037&Ver=4</p> <p>Call in</p> <ul style="list-style-type: none"> • The GMCA’s scrutiny committees have published proposals on how they propose to exercise the power to call-in and its arrangements in connection with the exercise of that power. The GMCA has consented to these proposals and arrangements. • These proposals and arrangements are the same for each committee.
<p>The remit for each committee is set out below. To assist the Committees’ understanding of how the Greater Manchester Strategy’s priorities may be divided between the three committees a table is included at appendix 1.</p>	
<p>Corporate Issues & Reform</p>	<p>Remit to include –</p> <ul style="list-style-type: none"> • Matters of coordination and cross cutting policy themes • Devolution and legislative matters • Budget oversight and other financial matters • GMCA organisational and staffing issues • GM communications • GM Connect data sharing • GM’s reform work • Fire and rescue functions • Fairness, equalities and cohesion
<p>Economy, Business Growth & Skills</p>	<p>Remit to include –</p> <ul style="list-style-type: none"> • Investment • Science and technology • GM’s global brand • Improving GM’s international competitiveness • Business Support • Skills and Employment to support business growth • Culture and sport
<p>Housing, Planning & Environment</p>	<p>Remit to include –</p> <ul style="list-style-type: none"> • Transport • Regeneration • Housing and Planning • Homelessness

	<ul style="list-style-type: none"> • Low Carbon • Waste 	
<p>Reporting Structures</p> 	<ul style="list-style-type: none"> • The formal governance of the relationship between scrutiny and those who exercise the functions of the Greater Manchester Combined Authority (the GMCA, the Mayor, and officers) is set out in the terms of reference. • The work programme of each committee are likely to include pre-decision scrutiny and review of emerging policy areas. To facilitate this there will need to be a continuous dialogue between each of the three scrutiny committees, and between each committee, the GMCA, the Mayor and senior officers. 	
<p>Agenda Management & Report Format</p> 	<ul style="list-style-type: none"> • A work programme will be agreed and prioritised by the committee, but further items may be referred to the committee at any time. • Two substantive items per meeting. • Reports or presentations should be brief – approximately four pages of text wherever possible and less than 10 slides. • All agenda items should state the reason the item is being taken by the meeting and be clear what ‘the ask’ of the committee is. • Background documents and for information items should be listed on the front page of the report. • A papers (reports and presentations) will be circulated in line with statutory requirements five working days before the meeting. 	
<p>Meeting Organisation</p> 	<p>Meeting Frequency: TBC Meeting Duration: Usually 2 hours</p> <p>These meetings are held in PUBLIC and will be LIVESTREAMED (except where confidential or exempt information is being considered).</p>	
<p>Meeting dates 2020-21</p> 	<p>11 June 2020 (More dates to follow)</p>	
<p>Key Contacts</p> 	<p>Joanne Heron GMCA Statutory Scrutiny Officer Joanne.Heron@greatermanchester-ca.gov.uk 0161 778 7009</p>	<p>Matt Berry Governance & Scrutiny Support Officer matt.berry@greatermanchester-ca.gov.uk 0161 778 7009</p>
	<p>Julie Connor Assistant Director of Governance & Scrutiny Julie.connor@greatermanchester-ca.gov.uk</p>	<p>Liz Treacy GMCA Monitoring Officer Liz.treacy@greatermanchester-ca.gov.uk</p>

SCRUTINY OF GREATER MANCHESTER STRATEGY PRIORITIES

GMS priority areas	Suggested Scrutiny Committee
Enablers: (Person-centred approach, Partnership and transparency, Leadership and accountability, Taking control of our future)	Corporate Issues and Reform
Priority 1: Children starting school ready to learn	Corporate Issues and Reform (Children's Services aspects of this priority) and Economy Business Growth and Skills for the Skills and apprenticeships
Priority 2: Young people equipped for life	Corporate Issues and Reform
Priority 3: Good jobs, with opportunities to progress and develop	Economy Business Growth and Skills
Priority 4: A thriving and productive economy in all parts of Greater Manchester	Economy Business Growth and Skills
Priority 5: World class connectivity that keeps Greater Manchester moving	Housing, Planning and Environment
Priority 6: Safe, decent and affordable housing	Housing, Planning and Environment
Priority 7: A green city region and a high quality culture and leisure offer for all	Housing, Planning and Environment
Priority 8: Safe and strong communities	Corporate Issues and Reform (& Police and Crime Panel)
Priority 9: Healthy lives, with good care available for those that need it	Joint Health Scrutiny
Priority 10: An age-friendly Greater Manchester	Joint Health Scrutiny

Housing Planning & Environment Overview and Scrutiny on 11 June 2020

Declaration of Councillors' interests in items appearing on the agenda

NAME: _____

Minute Item No. / Agenda Item No.	Nature of Interest	Type of Interest
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary

PLEASE NOTE SHOULD YOU HAVE A PERSONAL INTEREST THAT IS PREJUDICIAL IN AN ITEM ON THE AGENDA, YOU SHOULD LEAVE THE ROOM FOR THE DURATION OF THE DISCUSSION & THE VOTING THEREON.

QUICK GUIDE TO DECLARING INTERESTS AT HOUSING PLANNING AND ENVIRONMENT OVERVIEW & SCRUTINY MEETINGS

This is a summary of the rules around declaring interests at meetings. It does not replace the Member's Code of Conduct, the full description can be found in the GMCA's constitution Part 7A.

Your personal interests must be registered on the GMCA's Annual Register within 28 days of your appointment onto a GMCA committee and any changes to these interests must notified within 28 days. Personal interests that should be on the register include:

- Bodies to which you have been appointed by the GMCA
- Your membership of bodies exercising functions of a public nature, including charities, societies, political parties or trade unions.

You are also legally bound to disclose the following information called DISCLOSABLE PERSONAL INTERESTS which includes:

- You, and your partner's business interests (eg employment, trade, profession, contracts, or any company with which you are associated)
- You and your partner's wider financial interests (eg trust funds, investments, and assets including land and property).
- Any sponsorship you receive.

FAILURE TO DISCLOSE THIS INFORMATION IS A CRIMINAL OFFENCE

STEP ONE: ESTABLISH WHETHER YOU HAVE AN INTEREST IN THE BUSINESS OF THE AGENDA

If the answer to that question is 'No' – then that is the end of the matter. If the answer is 'Yes' or 'Very Likely' then you must go on to consider if that personal interest can be construed as being a prejudicial interest.

STEP TWO: DETERMINING IF YOUR INTEREST PREJUDICIAL?

A personal interest becomes a prejudicial interest:

- where the well being, or financial position of you, your partner, members of your family, or people with whom you have a close association (people who are more than just an acquaintance) are likely to be affected by the business of the meeting more than it would affect most people in the area.
- the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.

FOR A NON PREJUDICIAL INTEREST**YOU MUST**

- Notify the governance officer for the meeting as soon as you realise you have an interest
- Inform the meeting that you have a personal interest and the nature of the interest
- Fill in the declarations of interest form

TO NOTE:

- You may remain in the room and speak and vote on the matter
- If your interest relates to a body to which the GMCA has appointed you to you only have to inform the meeting of that interest if you speak on the matter.

FOR PREJUDICIAL INTERESTS**YOU MUST**

- Notify the governance officer for the meeting as soon as you realise you have a prejudicial interest (before or during the meeting)
- Inform the meeting that you have a prejudicial interest and the nature of the interest
- Fill in the declarations of interest form
- Leave the meeting while that item of business is discussed
- Make sure the interest is recorded on your annual register of interests form if it relates to you or your partner's business or financial affairs. If it is not on the Register update it within 28 days of the interest becoming apparent.

YOU MUST NOT:

- participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting participate further in any discussion of the business,
- participate in any vote or further vote taken on the matter at the meeting

This page is intentionally left blank

Agenda Item 9

MINUTES OF THE MEETING OF THE HOUSING PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE HELD ON 13TH FEBRUARY 2020 AT GMCA - GMCA BOARDROOM

PRESENT:

Councillor John Walsh (Chair)	Bolton
Councillor Barbara Brownridge	Oldham
Councillor Linda Robinson	Rochdale
Councillor Janet Mobbs	Stockport
Councillor Mike Glover	Tameside
Councillor Fred Walker	Wigan
Councillor Sharmina August	Salford
Councillor Liam Billington	Tameside
Councillor Martin Hayes	Bury
Councillor Adrian Pearce	Tameside
Councillor Stephen Gribbon	Stockport

OFFICERS IN ATTENDANCE:

Anne Morgan	GMCA
Steve Fyfe	GMCA
Joanne Heron	GMCA
Julie Connor	GMCA
Matt Berry	GMCA
Sam Evans	GMCA
David Hodcroft	GMCA

HPE 182/20 APOLOGIES

Apologies for absence were received from Councillor Mandie Shilton Godwin, Councillor Amy Whyte, and Councillor Dorothy Gunther

HPE 183/20 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED/-

To note there were no announcements.

HPE 184/20 DECLARATIONS OF INTEREST

RESOLVED/-

To note there were no declarations received.

HPE 185/20 MINUTES OF THE LAST MEETING HELD 14 NOVEMBER 2019

RESOLVED/-

That the Minutes of 14th November 2019 be agreed as an accurate record.

HPE 186/20 GM TOWN CENTRE UPDATE

Anne Morgan, Head of Planning Strategy GMCA delivered a presentation on the Town Centre Challenge initiative which served as an update to this item being discussed by this Committee in November 2019. It was noted that developing/improving town centres had been on The Mayor's manifesto pledge, and that the Greater Manchester Spatial Framework (GMSF) had also shaped this work. Members were invited to add their thoughts and comments in order to assist in shaping future policy for this work and for the GMSF.

Members were given context around town centres which were noted as typically being already well connected transport wise, and surrounded by an abundance of brownfield land with existing leisure and retail development. The need to build more urban housing in this area was stated to match housing demand, and also reflect how retail behaviour trends had changed. It was updated that urban housing developments had previously predominantly been in inner city Manchester and Salford as the market outside of the City Centre had previously not supported development. It was reported that current work was aimed to make town centres more attractive as places to both live and work.

Members heard that GM initiatives around town centres were in place, such as using funding from surpluses from the GM Evergreen fund towards GM local authorities to develop district level town centre plans. It was also highlighted that the Planning Delivery Fund had been used to support districts to develop town centre strategies.

The Mayors Town Centre Challenge was also highlighted to Members, which was noted as an initiative extended to districts to use a model of support from the Mayor and Combined Authority to assist with focused town centre development, such as granting powers to acquire land. The Stockport Mayoral Development Corporation was highlighted as the most advanced example in Greater Manchester to date.

Members heard that a number of Government initiatives were in place where Greater Manchester towns had been successful in securing funding, such as the Future High Street Fund with seven successful Greater Manchester bids, and the Town Deals (aka Stronger Towns Fund) with three Greater Manchester towns successful.

The Challenges to this work were highlighted as being around viability of development in town centres, resource and expertise both across districts and centrally, the length of time to deliver Town Centre Challenge and the uneven pattern of funding.

Members were asked for their input and it was highlighted where they could potentially add the most value to this process. These were noted as:

- Sharing experience of district activity with examples of what had worked
- Engagement at a district level to identify opportunities for development in town centres
- Monitoring activity in Town Centre Challenge centres
- Raising awareness of Greater Manchester funding opportunities
- Shaping town centre policy in the GMSF

Members requested an update on the work undertaken by Manchester School of Architecture with the Heritage Action Zone, and it was clarified that this funding had been recent, so reporting of outcomes would likely be available from the district local authority in the near future.

Following Members questions in relation to funding and resourcing to the Mayors Town Centre Challenge, it was updated that the GMCA do not hold any central pots of funding and that support was provided in the form of powers and staffing resources and expertise. It was noted that signposting to existing funding streams had been done where eligibility had been met, and the vast majority of funding resources had been provided by the district itself.

Members commented on the challenges that some of the boroughs had faced around developing an understanding of Town Centre Challenge, and allocating staff resources to put planning frameworks in place especially in the smaller districts which had a large number of towns. Following Members welcoming the GMCA to meeting with their district officers/ senior members to share experience and best practice such as where resources need to be allocated, it was stated that GMCA officers would be in touch to arrange this.

Regarding the GMSF, Members commented that they would welcome any GMCA guidance in projecting town centre development and how to support development of cultural centres. It was also enquired as to when the final GMSF plan would likely be agreed as this would assist development of local district plans which would speed up delivery. It was clarified that the GMSF was due to go for public consultation between June/July to September 2020 with submission of all responses by late 2020/ the beginning 2021 for examination by Government. It was stated that this should then be the final version of the plan and it would then begin to impact upon planning decisions. Adoption of the final plan was expected by the end of 2021.

Following Member queries regarding what 'competitive socialising' may be referring to in the context of Intu tackling the challenges that shopping centres face around changing consumer practices, GMCA Officers would come back if able to find out more information.

Members commented that the economic climate should also be considered when planning for changing consumer practices away from using shopping centres. It was clarified that new developments were not the only focus, and that making places better to live, with a sense of civic pride, and having more people living in the locality would give a greater resilience. It was acknowledged that even affluent town centres had struggled where the economy had shrunk, and avoiding an over-reliance on one sector was key.

Members highlighted the challenges of developments requiring approval in their districts that were generally not in-line with the general strategy of town centre development.

Members wished to feedback concerns around maintaining disability access in shopping centres such as the Manchester Arndale centre

RESOLVED/-

That Scrutiny note and comment on the report and request further updates as appropriate.

HPE 187/20 GM HOUSING STRATEGY IMPLEMENTATION PLAN

Steve Fyfe, Head Housing Strategy GMCA, provided Members with an update on progress in implementing the GM Housing Strategy. Members heard that the Housing Strategy was approved in June 2019 with this being the first update since implementation. It was stated that both the Housing Strategy and Implementation Strategy had taken a focussed approach where value could be added on

a GM collaboration level, but that it was not intended to cover all aspects or the strategies and activities in the GM districts.

Members heard that this work also incorporates aspects such as supporting older households and the new-build agenda, and that the Implementation Plan would be publically available to provide an update on progress. It was highlighted that a Memorandum of Understanding (MOU) was being developed with housing providers and the GM Health and Social Care Partnership which upon completion, would be taken back to this committee at a future date as well as future funding from Government,

Following Members requesting an update on progress of the Rogue landlord hub, it was clarified that funding from MHCLG had been secured in the last 18 months with some initial work completed and the appointment of a specific officer to focus on private rented issues. This was with a view to potentially assist the GM local authorities with cases where standards had not been met and civil penalties had applied. It was also clarified that the Good Landlord Scheme had been focussed on the private rented sector, rather than social rents. Members heard that standards and interventions for public sector renting can be applied via other means such as within MOUs and including within discussions and writing social objectives into strategies.

Members enquired around the limited capacity to take forward the required programme work in relation to Priority A3 Healthy Homes. It was clarified that this was in relation to staffing changes and that this was a delay rather than a blockage.

Members raised concerns around sub-standard housing with density issues which were not suitable for retrofitting. It was noted that Government assistance for large scale clearance which had been a previous strategy was unlikely to be an option. It was stated that significant progress in retrofitting properties was needed to improve standards and fulfil carbon reduction targets.

In relation to the zero carbon agenda and the need to decrease petrol car sales, Members enquired whether charging points could be included in retrofitting of existing properties and also into new build properties. It was clarified that there were opportunities in relation to this, but ultimately the scope would be determined by business models and any available funding, along with working around inconsistencies at properties such as lack of drive space.

In relation to the 6 month reporting cycle, Members requested that challenges relating to the housing agenda be brought forward as soon as they are picked up.

RESOLVED/-

That Scrutiny note and comment on the report and request further updates as appropriate.

HPE 187/20 FIVE YEAR ENVIRONMENT PLAN FOR GREATER MANCHESTER

Sam Evans Head of Environment Policy, GMCA delivered a presentation to update Members on progress of the Five Year Environment Plan for GM. The presentation gave a recap of the contents of the 5 Year Plan, the approach to implementation and the challenge groups and key initiatives.

The plan was highlighted as setting out 5 key challenges that need to be tackled in order to realise the clean, green, carbon-neutral resilient city region, with a thriving natural environment and zero-waste

economy. A top priority was highlighted as contributing a fair and equitable share of tackling global climate change and adapting the GM City Region to climate change impacts.

Members heard that the plan sought wider economic and social benefits for people, such as improving health and quality of life, places such as building vibrant, resilient, sustainable neighbourhoods and homes, and also the economy such as increases prosperity and productivity.

The 5 Year Plan was noted as having a key part for delivering the Greater Manchester Strategy's vision, and that the aims of the 5 Year Environment Plan should be embedded within plans such as the Greater Manchester Spatial Framework, and the Local Industrial Strategy.

It was updated that there was a need for significant upscaling of local renewable electricity generation, with currently half of the UK's average (generation per person) in GM. Members heard that there was a shortfall in achieving carbon reduction targets which would require innovation and scale up of delivery by doing things differently. It was highlighted that the plan would only deliver if the full cross-section of society were engaged and took action.

It was highlighted that a natural capital account had been developed for the Greater Manchester 10 districts which aimed to capture the current baseline of what GM's existing natural environments were performing in terms of the ecosystem services they were providing. It was noted that each year, GM received nearly £900m of benefits from its existing natural capital.

Members heard that this update had provided a broad overview of a large area and that specific aspects form the environment agenda would come to this committee in the future in 'bite sized chunks'. Members requested that future meetings focus on areas where Members can influence and add the most value to specific aspects of the environmental agenda. It was acknowledged that public communications and getting community influential figures fully engaged was key in achieving the targets of this agenda. It was clarified to Members that the likely areas where they could assist would be the phasing to carbon neutral methods for home heating, retrofitting and electric vehicles. It was also clarified in relation to Brexit that the EU funding highlighted for task and finish groups had already been secured or would be honoured by the Treasury.

It was highlighted that supporting a GM wide scheme for solar roofing panels had been in response to problems encountered by residents using individual traders that had since gone out of business. It was acknowledged that regarding the phasing-out of gas boilers, affordability was key, and that low income households should not be disadvantaged during this transition.

Members highlighted that there were sites with scheduled development within the GMSF that currently feature peat bogs which had been acknowledged as storing carbon and having beneficial environmental impacts. It was clarified that the GMCA were aware of these issues, and that a small number of sites that featuring peat bogs were in the process of being analysed with environment colleagues assessing these, which will be reflected in the GMSF that goes for consultation in 2020.

Members felt that recent proposals to remove free electric vehicle charging points in GM were not in line with the aspirations within the Five Year Environment Plan to shift GM to the electrification of vehicles. It was clarified that principles within the GMSF require electric vehicle charging to be considered within any new developments, and that officers from TfGM would be better placed to fully address this point. Members also felt that having a single universal charging format for electric vehicles would be beneficial and encouraged the GM Mayor to lobby government for a universal format.

Members also heard that there were proposals within the GMSF around biodiversity net-gain which would provide for habitat loss through development, either provided onsite or offsite. It was affirmed that protecting habitats was a key aspiration of the GMSF.

Regarding improving air quality, Members enquired around the level of interaction that GM had held with neighbouring authorities as this was noted as being an issue larger than the GM City Region. It was clarified that TfGM had worked with Highways England, as well as neighbouring northern city regions that were noted as developing similar proposals to GM.

Members requested that any papers or presentations for discussion items of this Committee be submitted with a minimum of seven days' notice to give adequate time for Members to review content. It was also requested that if any members had any relevant discussion items that they wished to raise, that these be sent to Matt Berry, Governance and Scrutiny Officer, GMCA.

RESOLVED/-

That Scrutiny note and comment on the presentation received

HPE 188/20 WORK PROGRAMME

Joanne Heron, Statutory Scrutiny Officer, Governance & Scrutiny Team, GMCA updated Members of upcoming items on the HPE OS Scrutiny Work Programme. It was heard that the GMSF item currently planned for the March 2020 would be brought to a later meeting.

RESOLVED/-

That Scrutiny note and comment on the report and request further updates as appropriate.

HPE 189/20 REGISTER OF KEY DECISIONS

<https://democracy.greatermanchester-ca.gov.uk/ieListDocuments.aspx?CId=386&MId=2830&Ver=4>

RESOLVED/-

That the Register of Key Decisions be noted

DATE AND TIME OF NEXT MEETING

Thursday 19th March 2020 18:00, GMCA Boardroom, Churchgate House

1.

DRAFT WORK PROGRAMME 2020/21 **HOUSING, PLANNING & ENVIRONMENT OVERVIEW AND** **SCRUTINY COMMITTEE**

The table below sets out the Committee’s work programme for this municipal year. Members are invited to further develop, review, and agree topics which they would like to consider. Items considered last year are appended at the back of this report. The work programme will be reviewed and if necessary updated following each meeting to ensure that the Committee’s work programme remains current.

The Committee has agreed the following standing agenda items:

- work programme
- an update on the GMSF if there is no substantive item on the agenda

In addition the Committee will be circulated with the GMCA’s register of key decisions and the GMCA’s monthly decision notice.

The work programme has been updated and, to assist members, the proposed items have been incorporated into the work programme for the Committee to review, and, confirmed subject to any changes.

Date of Meeting	Report Deadline	Item	Responsible Officer
Thurs 11th June 2020	Monday 1 st June	Annual AGM GM Bus Consultation	Joanne Heron TBC TfGM
Thursday 9th July 2020	Monday 29th June		
Thursday 10th September 2020	Monday 31 st August		
Thursday 8th October 2020	Monday 28 th September		
Thursday 12th November 2020	Monday 2 nd November		
Thursday 10th December 2020	Monday 30th November		
Thursday 14th January 2021	Monday 4 th January		
Thursday 4th February 2021	Monday 25 th January		
Thursday 11th March 2021	Monday 1 st March		

Items Considered in 2019-20 by the Committee

Date of Meeting	Item
11 th July 2019	<ul style="list-style-type: none"> • Greater Manchester Strategy Implementation Plan • Housing Funding Streams • TfGM – Local Concessionary Travel Charge
23 rd September 2019 MEETING NOT QUORATE	
10 th October 2019 MEETING CANCELLED	
14 th November 2019	<ul style="list-style-type: none"> • Greater Manchester Strategy • Town Centre Strategy – Mayoral Development Corporation • A Bed Every Night/Housing First progress update • Electric Vehicle Charges
5 th December 2019 MEETING CANCELLED	
16 th January 2020 MEETING CANCELLED	
13 th February 2020	<ul style="list-style-type: none"> • Town Centre Report • GM Housing Strategy Implementation Plan • Progress with Delivery of the 5 Year Environment Plan in GM
19 th March 2020 MEETING CANCELLED	
26 th March 2020 MEETING CANCELLED	